

Message Text

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ORIGIN EB-07

INFO OCT-01 EUR-12 ISO-00 SS-15 NSC-05 AID-05 CEA-01

CIAE-00 COME-00 EA-07 FRB-03 INR-07 IO-11 NEA-10

NSAE-00 OPIC-03 SP-02 TRSE-00 CIEP-01 LAB-04 SIL-01

OMB-01 USIE-00 INRE-00 NSCE-00 SSO-00 AGR-05 FEA-01

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DRAFTED BY EB/ORF/FSE:SWBOSWORTH:LS

APPROVED BY EB JOSEPH A. GREENWALD

EB - JLKATZ

E - RASORENSEN

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S/S:CABORG

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C O N F I D E N T I A L STATE 059178

E.O. 11652: GDS

TAGS:OECD/CIEC

SUBJECT: XCSS MEETING MARCH 11-12: COMMENTS ON JOLLES
THOUGHTS ON XCSS AGENDA.

REF: BERN 1052

FOR UNDER SECRETARY ROBINSON FROM GREENWALD

1. FOLLOWING FOR YOUR POSSIBLE USE DURING XCSS DISCUSSIONS
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ARE COMMENTS ON JOLLES STATEMENTS CONCERNING CIEC ISSUES.

2. FORMULATION OF OBJECTIVES: WE BELIEVE IT IS TOO EARLY TO CONSIDER IN ANY DETAIL WHETHER THE DC'S WANT TO POINT FOR A WRITTEN CONCLUSION ON CIEC WORK AND WHAT FORM THESE MIGHT TAKE. DURING THE FEBRUARY CIEC SESSIONS, WE OPPOSED TENTATIVE SUGGESTIONS FROM EC (WELLENSTEIN) AND CANADIANS THAT WE SHOULD AGREE, AT THIS EARLY STAGE IN THE WORK OF THE COMMISSIONS, TO A PROCEDURE OF WRITTEN REPORTS OR CONCLUSIONS SUMMARIZING DISCUSSIONS ON INDIVIDUAL TOPICS. WE BELIEVE THIS FIRST PHASE OF CIEC WORK (FEBRUARY--APRIL) SHOULD CONCENTRATE LARGELY ON SYSTEMATIC ANALYSIS. WE SHOULD BE CONCERNED WITH THOROUGH EXPLANATION OF THE PROBLEMS TO PREPARE FOR NEXT (POST-JUNE) PHASE OF CIEC, NOT ON THE INEVITABLY TIME CONSUMING AND POTENTIALLY DIVISIVE PROCESS OF NEGOTIATING WRITTEN CONCLUSIONS.

3. WITH REGARD TO THE CONCEPT OF A SINGLE FINAL REPORT APPARENTLY ENVISIONED BY THE SWISS, THE FINAL RESULT OF CIEC WILL NO DOUBT BE ASSESSED IN TERMS OF ONE SINGLE "BALANCE SHEET". BUT IT MAY WELL BE TO OUR ADVANTAGE TO REFER RESULTS OF CIEC DISCUSSIONS, CONCLUSIONS, ETC. TO OTHER ORGANIZATIONS DURING THE COURSE OF THE SECOND HALF OF THE YEAR. WE WILL OF COURSE HAVE TO CONSIDER MOST APPROPRIATE MECHANISM AND PROCEDURE FOR REFERRING RESULTS OF CIEC EXAMINATION TO OTHER ORGANIZATIONS. WE SEE MAJOR TACTICAL AND STRATEGIC PROBLEMS WITH TRYING TO DEVELOP ONE SINGLE PACKAGE OF CIEC RESULTS FOR PRESENTATION TO THE EARLY 1977 MINISTERIAL. THIS WOULD APPEAR TO RUN COUNTER TO OUR BASIC OBJECTIVE OF DEALING WITH NORTH/SOUTH ISSUES ON A PRAGMATIC CASE-BY-CASE BASIS, RATHER THAN AS PART OF ONE MASSIVE PACKAGE.

4. ROLE OF CIEC VIS-A-VIS OTHER ORGANIZATIONS: AS INDICATED ABOVE, WE VIEW CIEC'S ROLE AS ESSENTIALLY AN "ENERGIZER" OF OTHER ORGANIZATIONS AND NOT AS A NEGOTIATING BODY IN ITS OWN RIGHT. WE AGREE THAT THE MOST IMMEDIATE PROBLEM IS THE RELATIONSHIP BETWEEN CIEC AND UNCTAD IV. WE SHOULD STRONGLY RESIST ANY EFFORT BY THE G-19 TO USE THE IMMINENCE OF UNCTAD IV AS A FULCRUM FOR LEVERAGING CIEC PREMATURELY OUT OF THIS FIRST ANALYTICAL PHASE AND INTO SOME "DECISION TAKING" PHASE.

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(WE WOULD NEVERTHELESS SEE THESE NEXT TWO CIEC MEETINGS AS USEFUL IN PREPARING THE GROUND FOR UNCTAD IV.) THE WORK PROGRAMS AS ESTABLISHED BY THE FOUR COMMISSIONS OFFER PROTECTION AGAINST THIS CONTINGENCY. WE WOULD NOT AVOID DISCUSSION OF TOPICS OR ISSUES JUST BECAUSE THEY WERE SUBJECT TO DISCUSSION AT UNCTAD, BUT WE WOULD INSIST THAT WORK ON THEM IN CIEC BE KEPT ON AN ANALYTICAL LEVEL.

5. WE AGREE COMPLETELY WITH JOLLES THAT WE MUST TRY TO MAINTAIN THE CURRENT CONSTRUCTIVE, NON-CONFRONTATIONAL ATMOSPHERE. THE ATMOSPHERE PREVAILING IN CIEC WILL HAVE A MAJOR IMPACT ON ATTITUDES AT UNCTAD IV.

6. COORDINATION AMONG THE FOUR COMMISSIONS: WE AGREE WITH THE SWISS THAT THE WORK OF THE FOUR COMMISSIONS WILL BE CLOSELY LINKED, BOTH IN PACE AND SUBSTANCE. WE AGREE ALSO THAT IT IS IMPORTANT THAT THE INDUSTRIALIZED COUNTRIES MAINTAIN ADEQUATE COORDINATION CONCERNING THE OVERALL CIEC EXERCISE. AT THIS POINT, WE BELIEVE THAT SUCH COORDINATION CAN BE ADEQUATELY PROVIDED THROUGH THE FOUR OECD BACKSTOPPING GROUPS, THE XCSS ITSELF, AND INFORMAL

EXCHANGES OF VIEWS BILATERALLY. WE ALSO BELIEVE THAT THE GROUP OF 8 MECHANISM, UNDER CANADIAN CHAIRMANSHIP, CAN BE A USEFUL VEHICLE FOR DAY TO DAY COORDINATION DURING CIEC SESSIONS, ALTHOUGH WE DO NOT SEE IT TAKING ON THE RESPONSIBILITY FOR OVERALL SUBSTANTIVE COORDINATION WHICH SHOULD BE PROVIDED BY THE MEANS DESCRIBED ABOVE.

7. PREPARATIONS ON SUBSTANCE: IF YOU ARE ASKED FOR A REPORT ON SUBSTANTIVE PREPARATIONS IN THE ENERGY COMMISSION UNDER U.S. CHAIRMANSHIP, YOU MIGHT MAKE THE FOLLOWING POINTS: A) WE ARE CONTINUING TO COORDINATE ON STRATEGY, OBJECTIVES, AND TACTICS WITHIN THE IEA. B) THE INDUSTRIALIZED COUNTRIES WILL SUBMIT SEVERAL PAPERS AS A CONTRIBUTION TO THE GENERAL ANALYSIS OF ENERGY SUPPLY AND DEMAND PROSPECTS WHICH WILL BE THE MAJOR PIECE OF BUSINESS AT THE MARCH MEETING OF THE ENERGY COMMISSION. THE IEA SECRETARIAT WILL PROVIDE GLOBAL PROJECTIONS ON ENERGY SUPPLY AND DEMAND. THE US AND THE EC WILL SUBMIT SIMILAR PAPERS DESCRIBING THEIR RESPECTIVE ENERGY OUTLOOKS. ALL CONFIDENTIAL

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OF THESE PAPERS ARE BEING COORDINATED WITHIN THE IEA FRAMEWORK. C) WE ARE ALSO BEGINNING SUBSTANTIVE COORDINATION ON THE GENERAL TOPIC OF ENERGY PRICES WHICH WILL BE ADDRESSED AT THE APRIL MEETING OF THE COMMISSION. OUR PRIMARY OBJECTIVE WILL BE TO ASSURE THAT WE HAVE OPPORTUNITY TO EXPLORE THE MACRO-ECONOMIC RELATIONSHIP BETWEEN OIL AND OTHER ENERGY PRICES AND ECONOMIC GROWTH, EMPLOYMENT, AND INFLATION IN BOTH DEVELOPING AND DEVELOPED ECONOMIES. KISSINGER

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